

CABINET

MONDAY 24 MARCH 2014

10.00 AM

Bourges/Viersen Room - Town Hall

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Circulation

Cabinet Members

Scrutiny Committee Representatives

Directors, Heads of Service

Press

*Any agenda item highlighted in bold and marked with an * is a 'key decision' involving the Council making expenditure or savings of over £500,000 or having a significant effect on two or more wards in Peterborough. These items have been advertised previously on the Council's Forward Plan (except where the issue is urgent in accordance with Section 15 of the Council's Access to Information rules).*



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MINUTES OF CABINET MEETING HELD 24 FEBRUARY 2014

PRESENT

Cabinet Members: Councillor Cereste (Chairman), Councillor Holdich, Councillor Eley, Councillor Fitzgerald, Councillor North, Councillor Scott and Councillor Seaton.

Cabinet Advisers: Councillor Casey, Councillor Dalton, Councillor Goodwin and Councillor Todd.

1. APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillor Walsh.

2. DECLARATIONS OF INTEREST

Councillor Dalton declared a pecuniary interest in item 4, Update on Proposed Ground Mounted Solar and Wind Farms at America Farm, Morris Fen and Newborough, and stated that he would leave the meeting room whilst the item was under discussion.

3. MINUTES OF THE MEETING HELD 3 FEBRUARY 2014

The minutes of the meeting held on 3 February 2014 were agreed as a true and accurate record.

ITEMS FROM SCRUTINY COMMITTEES AND COMMISSIONS

4. UPDATE ON PROPOSED GROUND MOUNTED SOLAR AND WIND FARMS AT AMERICA FARM, MORRIS FEN AND NEWBOROUGH

Cabinet received a report following a Scrutiny Commission for Rural Communities meeting held on 16 December 2013. The purpose of the report was for Cabinet to consider the recommendations arising from the Rural Commission meeting and to agree a way forward for the three energy parks. The recommendations from the Scrutiny Commission requested that Cabinet:

- i) Immediately stops both options (1) solar and (2) wind for the America Farm project due to the negative income predicted for the delayed project; and
- ii) Stops the solar panel option (1) on all three sites (America Farm, Newborough and Morris Fen) due to the significant total expenditure of £296 million, a poor return of £21 million net income and a net present value figure of only £10.5 million'.

The report further provided Cabinet with an update on:

- i) An update of the latest financial projections for the three sites;
- ii) The latest position on survey results etc. at the America Farm site; and
- iii) The feedback received to date as part of the budget consultation launched at the 3rd February Cabinet meeting.

The Chairman advised that Councillor David Harrington, Ward Councillor for the Newborough Fen site, was present and had been permitted time to address Cabinet. In summary, key points of concern were highlighted as follows:

- Arable farmland needed to be protected in order to secure future food source. Reliance could not be placed solely on food coming in from abroad;
- Agricultural industry should not be disregarded as some other industries had been, such as engineering and nuclear technology;
- The Council needed to support the tenant farmers, and there were many ways this could be achieved such as through education and seeking joint ventures with other partners, for example in the likes of bio fuel production;
- This assistance would help to keep the land in production and to secure agricultural skills for the future;
- Renewable energy came in many forms and should be for the benefit of all, not at the expense of others;
- The project posed a major risk to the Council's reputation and services and it was unbelievable that the report proposed to ignore the concerns of the Scrutiny Commission;
- The success of the venture was not guaranteed and it would not be prudent to take a £250 million loan in order to fund such a risky venture;
- If the recommendations were approved, the Council would have to find at least £78.24 million in order to service the debt, causing further hardship to Peterborough; and
- It was Councillor Harrington's understanding that a cross party working group was being initiated to look at the proposals in detail and the financial implications across all three sites.

Councillor Seaton introduced the report and addressed the recommendations arising from the Scrutiny Commission. An overview of the updated financial position relating to the America Farm site was provided, taking into account revisions to costs following further consultation with the market, through advisors and other developers. The outcome of the revisions now showed that the net income to the Council could be forecast as £5.9m over the 25 years, in comparison to the previous position shown of only £1.2m.

Further key points were highlighted including confirmation from a soil survey that the land at America Farm was grade 3a and not grade 1 as older records had indicated; the Council gaining vacant possession of America Farm through the tenant surrendering his lifetime tenancy; the Council had assigned £3m to the cost of the grid connection which was deemed sufficient; the overall improved financial position on ground mounted schemes; the sensitivity of the financial viability of the proposals for the whole solar farms project under on time scenarios; and an overview of the budget consultation responses which highlighted very few responses received with very little opposition.

In summarising, Councillor Seaton requested that Cabinet agree that the project at America Far be progressed and taken forward to a Planning Committee and that further consultation on the future development options for Morris Fen and Newborough projects be undertaken with farmers, individuals and key stakeholders. A report on the outcome of which would be brought back to a future meeting for decision.

Cabinet considered the report and **RESOLVED:**

1. That the project at America farm be progressed and taken to a planning committee for a decision subject to the satisfactory resolution of the outstanding English Heritage issues;
2. That further consultation on the future development options for Morris Fen and Newborough projects be undertaken with farmers, individuals and key stakeholders;

3. And that a report be brought to the March Cabinet meeting to determine a way forward for these two sites; and
4. That at this stage the MTFS figures remain as set out in the budget report.

REASONS FOR THE DECISION

Continuing with the solar farm at America Farm and subsequent successful completion would realise for the Council a net income of £6.64m over the 25 year period.

Continuing with the Option (1) Solar Farm only development and if successfully completed would realise for the Council a net income of between £93.62m and £86.67m over the 25 year period.

ALTERNATIVE OPTIONS CONSIDERED

America Farm

- i) Do not progress the energy park.

Morris Fen and Newborough

- i) Do not progress the ground mounted solar only option; and
- ii) Do not undertake further engagement and consultation work.

STRATEGIC DECISIONS

5. FUNDING PETERBOROUGH'S FUTURE GROWTH

Cabinet received a report which included detailed proposals for the delivery of growth and regeneration schemes in Peterborough and for the Council's involvement in those schemes. In summary, the report sought Cabinet's approval to:

- i) Establish a 50:50 joint venture company with a new Peterborough Investment Fund to prepare viable and consented development schemes for a series of sites;
- ii) Participate in the governance of the Peterborough Investment Fund through representation of the Fund's Investment Committee and Management Board;
- iii) Grant Option Agreements on the sites as listed within the report, to the Peterborough Investment Fund;
- iv) Approve the future Council office consolidation plan described in the report and enter into an Agreement for Lease with the Peterborough Investment Fund for new administrative offices to be developed on Fletton Quays; and
- v) Recommend to Council that the Treasury Management Strategy is amended to permit investments in Collective Investment Schemes to enable the Council to participate in the profits of the Peterborough Investment Fund, if it chose to do so.

The Chairman advised that work on proposals for a Joint Venture had been taking place since 2009 and it was an incredible opportunity for the city which would provide funding for delivery growth schemes. The investment would ensure that the city thrived, with continued growth in new jobs and homes.

The Director of Growth and Regeneration provided Cabinet with a further detailed overview of the report's main aspects including the significant challenges faced within the city; the Council's growth delivery arrangements following a series of measures agreed by Cabinet in December 2009 in the report entitled 'Peterborough's Growth Delivery Arrangements' which aimed at driving forward the city's growth ambitions in the wake of the economic downturn that began in 2007 and a summary of the

proposed model and how it would work going forward, including redevelopment of a number of council owned sites and Council office consolidation into a purpose built building on Fletton Quays.

Cabinet debated the report and comments and responses to queries included:

- There would be no funding from Government going forward, therefore those involved in the development of the scheme should be congratulated on the work undertaken;
- The role of Opportunity Peterborough would change to enable more focused economic development activity, skills and marketing of the city to businesses and investors;
- Once the fund had been established, information regarding investors into the fund would become available once the business had been listed on the stock market.

Cabinet considered the report and **RESOLVED** the following:

In order to facilitate the establishment of a Peterborough investment Fund to bring forward development through £130m of external investment, Cabinet is recommended to **approve**:

- (1) The business case for an investment joint venture as attached at Appendix 1 to the report;
- (2) The establishment of a Joint Venture Company with a Fund regulated by a UK registered fund manager with a 50% equal shareholding for each party;
- (3) Investment of £3m funded from the existing capital programme, representing the value of the 50% shareholding in the joint venture company and match funded by the Fund;
- (4) Granting of Option Agreements in favour of the Fund on the sites listed within this report, and to be included in the asset disposal list to be agreed by Council as part of the Capital Strategy;
- (5) An Agreement for Lease with the Fund for the development of offices on Fletton Quays.

Cabinet **RECOMMENDED** to Council:

- (6) Amendments to the Capital Strategy and Asset Management Plan as part of the Medium Term Financial Strategy to be approved by Council to include the revised capital programme, the sites listed in this report on the asset disposal list and the approach to granting Option Agreements;
- (7) Amendment to the Treasury Management Strategy as part of the Medium Term Financial Strategy to be approved by Council to allow the Council to elect to take the benefit of land transfers as units in the fund; and
- (8) Amendment of the Constitution 'Appointments to external organisations' to include the joint venture company and the Fund within the 'key partnerships category' to enable the Leader to appoint members to
 - a. the Board of the Joint Venture Company
 - b. the Fund investment committee
 - c. the Fund management board

Cabinet **DELEGATED** authority to the Director of Growth & Regeneration, in consultation with the Leader of the Council, the Director of Governance and Executive Director of Resources, to:

- (9) Agree the fund investment criteria, shareholders agreement and all other necessary documents to establish the joint venture company and the agreements with the Fund; and
- (10) Authorise the creation of additional organisations such as limited companies, or limited liability partnerships (a council wholly owned company) to hold any dividend bearing units in the Fund.

Cabinet **DELEGATED** authority to the Director of Governance, in consultation with the Executive Director of Resources, to:

- (11) Agree the terms of the Agreement for Lease and to execute the transfers of land in response to the exercise of the Option Agreements by the Fund.

REASONS FOR THE DECISION

The proposals within the report offered the Council an opportunity to unlock significant investment to help bring forward key city centre regeneration sites, allowing the Council to further the city's growth and regeneration with minimal additional investment whilst delivering potential financial and other benefits to the Council and the city.

ALTERNATIVE OPTIONS CONSIDERED

i) Use of prudential borrowing

The Council had the ability to obtain finance directly from the Public Works Loan Board at preferential rates of interest. It could choose to borrow in this way and invest in some specific growth projects, either itself or through financing of a wholly owned delivery model.

There were, however, limitations to this approach that limited its attractiveness. For example, most of the schemes that the joint venture would enable would not create operational Council buildings on Council land. They were schemes for the city, not for the Council, and would not be schemes the Council would normally fund from borrowing.

There was also a cost to borrowing finance in this way, and the nature of regeneration schemes tended to result in significant upfront costs and delayed returns, so were the Council to take this approach there would be a period of time where it was paying a substantial interest charge without receiving income or receipts from a sale of capital assets that a scheme created to offset this. It would also mean that the Council was taking on 100% of the risk in the development. With the Council forecasting a budget deficit in 2015/16 of £18m, this approach would be extremely difficult.

ii) Traditional Local Asset Backed Vehicle

A Local Asset Backed Vehicle (LABV) was a partnership or joint venture between a public body and a private sector investment partner, normally over the medium or long-term. The public partner generally inputted assets, with the private sector partner providing finance and technical expertise. In the past, there had been some high-profile examples created in the UK, but they were now less favoured. For example, the private sector firm that created the first UK LABV with Croydon Borough Council, John Laing, announced in January 2013 it would not be involved in any future partnerships.

The level of delivery of schemes by LABVs had been lower than expected. Where they worked best was where there were 'oven-ready' schemes and it was clear how to get the best out of specific sites. Peterborough had a number of complex regeneration sites that were not well-matched to this approach. LABVs, by their

nature, also tended to be constrained to work on sites the relevant public body had transferred to them, whereas the JVCo proposed here would be free to work more widely if it was Board approved.

iii) Allow the market to drive growth

Whilst the UK economy was slowly recovering, it remained fragile. There were still many difficulties around bank lending and financing options that restricted the ability of the market to deliver growth projects. Peterborough had a number of key strategic sites, such as Fletton Quays, which failed to come forward during the height of the economic boom. With significantly less public sector subsidy available today and more difficulties in raising private finance, relying on the market alone could be a significant risk. Despite Peterborough's recent development successes, the market would also want to cherry-pick the easier, lower risk sites and leave the more difficult ones, of which the city had a number.

6. BUDGET 2014/15 AND MEDIUM TERM FINANCIAL STRATEGY TO 2023/24

Cabinet received a report as part of the Council's agreed process for integrated finance and business planning.

The purpose of the report was to recommend to Council budget proposals for 2014/15 through to 2023/24, in line with the final local government finance settlement for 2014/15 and in advance of some Department for Education specific grants being finalised. The Medium Term Financial Strategy (MTFS) was presented at the meeting of Cabinet held on 3 February 2014 and remained the basis for Cabinet to recommend the budget for approval by Council. The report was supplemented with the MTFS and budget consultation and was due to be refreshed to include the updates contained within the report, for Council on 5 March 2014.

The report further provided an update on the budget consultation responses received so far, recognising that the consultation remained open until 4 March 2014 and that some meetings with key stakeholder groups had yet to take place. In addition, the report had regard to the revised budget timetable approved by Council at the meeting held on 4 December 2013

Councillor Seaton introduced the report and in the first instance acknowledged the number of consultation responses received, thanking all those involved and the hard work undertaken by officers in the development of the document.

Further key points highlighted by Councillor Seaton included the substantial number of consultation responses received in relation to the Children's Centres and St Georges Hydrotherapy Pool; the reduction in grant by nearly £44m in 2015/16; evidence of investment in the city including Peterborough having one of the lowest shop vacancy rates in the country; GSCE results in Peterborough being the sixth most improved in the county; an independent report of UK cities highlighted that Peterborough was the UK's fastest growing city and had the second highest private sector employment growth and the fifth highest housing stock growth; Peterborough had the sixth lowest council tax in the country and it was proposed to freeze the level for the next two years.

In summarising, Councillor Seaton advised that the budget proposed struck the right balance between supporting vulnerable people and minimising the impact on services, whilst also meeting the financial challenges and placing the Council on a sound financial footing moving forward and improving the city for all residents.

Councillor Seaton further added that he had an update on the Hydrotherapy pool. Following feedback from the Disability Forum and the recent petition received, Cabinet remained committed to trying to find a future solution for the users of St Georges Hydrotherapy Pool.

It remained unclear as to whether there was a long term future for the pool given the high levels of maintenance and repair that the site required, however all avenues would be explored and the Council would continue to keep the facility open beyond April, whilst working with others to consider future options. It was advised that a number of Councillors had pledged Community Leadership Fund money in order to keep the pool open for around another three months.

The Council would work with the user group and other interested parties to try and find alternative funding for the remainder of the year, including support from Health and other funding and grants which may be available. The search for funds would also identify whether such funding could be maintained into a second year, again maintaining the services whilst longer term options were considered.

Cabinet was therefore asked to agree in principle to keep the Hydrotherapy Pool open for a maximum of two years subject to necessary income and funds being raised to fund the service, including discussions with the Health and Wellbeing Board, and the facility not requiring capital investment during that period. Furthermore, Cabinet was requested to approve the Budget and MTFs in the report, as amended by the recommendations in the 'Funding Peterborough's Future Growth' report as the basis for consideration by Council on 5 March 2014.

Cabinet debated the report and comments and responses to queries included:

- It was requested that there be an amendment to the proposal in respect of the Hydrotherapy Pool to reflect that financial support from the NHS would be required;
- The Youth Council was to be acknowledged for their involvement and questions at one of the consultation events;
- It was requested that 'Recreation' be added to the priority for 'supporting the city's culture trust Vivacity to continue to deliver arts and culture *and recreation*'. This would encompass the sport aspect, which would ultimately support the healthy option, supporting the preventative agenda;
- The investment that the Council continued to make in Children's Services was to be acknowledged and the extremely sensitive and efficient way in which the recent cases, as heard at the Old Bailey, had been dealt with;
- The essential frontline services, both in Children's Services and Adult Social Care, which continued to be funded, unquestioned;
- There had been no proposals put forward in Children's Services or Adult Social Care that would in any way put people at risk; and
- The feedback from the External Auditors had been positive and complimentary particularly in relation to the standard of the working papers.

Following debate, the Leader wished for it to be put on record that, in relation to the recent cases heard at the Old Bailey, the Cabinet thanked all of the staff members who had been involved in bringing the issues to light, dealing with them so efficiently and protecting the lives of the young girls involved.

Cabinet considered the report and **RESOLVED** to:

1. Have regard to the consultation feedback received to date and statutory advice detailed in the report when determining the budget recommendations, noting that consultation remained open and further update would be provided at the Cabinet meeting and to the council meeting;
2. Agree that the budget proposals contained in the report to Cabinet on 3 February, updated for items in the current report and **as amended by the recommendations**

approved within the 'Funding Peterborough's Future Growth report, be approved and recommended to Council on 5 March 2014, namely:

- a) The revenue budget for 2014/15 and the medium term financial strategy to 2023/24, set in the context of the sustainable community strategy;
- b) The capital programme for 2014/15 to 2023/24, and associated capital strategy, treasury management strategy and asset management plan;
- c) The council tax freeze in 2014/15 and 2015/16 with indicative increases for planning purposes of 2% for 2016/17 to 2023/24;
- d) The proposals for setting fees and charges for 2014/15
- e) The reserves position including the current budget monitoring forecast;

and that a complete MTFFS document would be presented to Council.

3. Note the approved and submitted declaration of the surplus on the Collection Fund with regards to business rates for 2013/14 and the business rates forecast for 2014/15;
4. Approve the discretionary retail relief scheme to businesses and the discretionary reoccupation relief scheme for 2014/15;
5. Have regard for the continuing uncertainty of national public finances, the impact that dwelling and business growth locally will have on future funding arrangements; and
6. Recognise the challenge to close a significant forecast gap of £18m in 2015/16 and also the further gaps in later years.

Cabinet **FURTHER RESOLVED** to agree, in principle, to keep the Hydrotherapy pool open for a maximum of two years, subject to:

1. The necessary income and funds being raised to fund the service, including financial support from the NHS; and
2. The facility not requiring capital investment during that period.

REASONS FOR THE DECISION

- i) The Council must set a lawful and balanced budget;
- ii) The Council is required to set a Council Tax for 2014/15 within statutory prescribed timescales and in accordance with the local referendum requirements contained within the Localism Act 2011; and
- iii) Before setting the level of Council Tax, the Council must have agreed a balanced budget.

ALTERNATIVE OPTIONS CONSIDERED

Alternative levels of Council Tax increase and areas for growth/savings could be considered but this must be seen in the context of the Sustainable Community Strategy and other constraints, along with the loss of council tax freeze grant that any increase would lead to.

Chairman
10.00am - 10.55am

MINUTES OF EXTRAORDINARY CABINET MEETING HELD
26 FEBRUARY 2014

PRESENT

Cabinet Members: Councillor Cereste (Chairman), Councillor Holdich, Councillor Eley, Councillor Fitzgerald, Councillor North and Councillor Seaton.

Cabinet Advisers: Councillor Casey, Councillor Goodwin and Councillor Todd.

1. APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillor Scott, Councillor Walsh and Councillor Dalton.

2. DECLARATIONS OF INTEREST

There were no declarations of interest.

RECOMMENDATIONS FROM FULL COUNCIL (IF ANY)

3. CALL-IN REFERRAL FROM:

CREATING OPPORTUNITIES AND TACKLING INEQUALITIES SCRUTINY COMMITTEE OF 17 FEBRUARY 2014 – EXECUTIVE DECISION – THE FUTURE DIRECTION OF CHILDREN'S CENTRES DELIVERY FEB14/CAB/09

Cabinet received a report which requested it to consider any recommendations arising from the meeting of Full Council, held immediately before the meeting of Cabinet.

On 3 February 2014, the Cabinet made an executive decision relating to the Future Direction of Children's Centres Delivery and on 5 February 2014, a request to call-in this decision was received.

On 17 February 2014, the call-in request was considered by the Creating Opportunities and Tackling Inequalities Scrutiny Committee and the call-in was upheld. It was agreed that the decision be referred to a meeting of Full Council, 26 February 2014, for consideration and debate.

Full Council had subsequently considered and debated the request to call-in, and taken into account all relevant advice. The outcome of the meeting was:

i) To not agree to the request to call-in, when the decision shall take effect immediately.

It was therefore advised that there were no recommendations for Cabinet to consider. That being the case, the meeting was concluded with no further action to be taken, or decisions to record.

Chairman
9.00pm - 9.02pm

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CABINET	AGENDA ITEM No. 4
24 MARCH 2014	PUBLIC REPORT

Cabinet Member(s) responsible:	Councillor Marco Cereste, Leader of the Council and Cabinet Member for Growth, Strategic Planning, Housing and Economic Development Cllr David Seaton – Cabinet Member for Resources	
Contact Officer(s):	John Harrison, Executive Director of Resources	Tel. 01733 452520

Call-in Referral from Sustainable Growth and Environment Capital Scrutiny Committee of 12 March 2014 – Executive Decision – Update on Proposed Ground Mounted and Wind Developments at Newborough, Morris Fen and America Farm – FEB14/CAB/16

R E C O M M E N D A T I O N S	
FROM : Sustainable Growth and Environment Capital Scrutiny Committee	Deadline date : n/a
<p>It is recommended that Cabinet considers the recommendations arising from the Sustainable Growth and Environment Capital Scrutiny meeting of 12 March 2014, held to consider the call-in regarding the Executive Decision – Update on Proposed Ground Mounted and Wind Developments at Newborough, Morris Fen and America Farm – FEB14/CAB/16.</p>	

1. PURPOSE AND REASON FOR REPORT

1.1 This report requests that Cabinet considers the recommendations arising from the Sustainable Growth and Environment Capital Scrutiny Committee, held 12 March 2014.

2. BACKGROUND

2.1 On 24 February 2014, the Cabinet made an executive decision relating to the Proposed Ground Mounted and Wind Developments at Newborough, Morris Fen and America Farm.

2.2 On 26 February 2014, a request to call-in this decision was received, signed by Councillor David Harrington, Councillor David Sanders and Councillor Ed Murphy.

2.3 On 12 March 2014, the call-in request was considered by the Sustainable Growth and Environment Capital Scrutiny Committee and the call-in was upheld.

2.4 The minutes of the meeting are not yet available. The resolution however reads as follows:

‘The decision is to be referred back to the Cabinet with the following recommendations:

1. That the Wind and Solar Member Working Group consider the Cabinet’s decision when it meets on the 18th March 2014 and shall report on that decision and the issues raised by the Call-In and discussed at this meeting of the Scrutiny Committee, including alternative options; and
2. That the Cabinet shall not act on the decision made by it on 24th February 2014 until it has received and considered the report of the Wind and Solar Member Working Group

and the comments of the Sustainable Growth and Environment Capital Scrutiny Committee on that report’.

2.5 The minutes of the Scrutiny Committee will also show that the Chair stated that he will call an extraordinary meeting of the Committee, if necessary, so as to receive the Working Group’s report as soon as is reasonably practicable.

2.6 The call-in request form and the response to the call-in report are attached at **Appendix A** to this report. The full agenda pack for the Sustainable Growth and Environment Capital Scrutiny Committee can be viewed at the following link:
<http://democracy.peterborough.gov.uk/ieListDocuments.aspx?CId=535&MId=3290&Ver=4>

3. REASONS FOR RECOMMENDATIONS

3.1 As per the Council’s Constitution, Part 4, Section 8 – Scrutiny Rules of Procedure, Paragraph 13.7 *‘if having considered the request for call-in of the decision, the Scrutiny Committee or Scrutiny Commission is still concerned about it, then it may refer it back to the decision making person or body for reconsideration, setting out in writing the nature of its concerns, or it may refer the matter to full Council’.*

3.2 The Scrutiny Procedure Rules continue that *‘if referred back to the decision taker, they shall then reconsider within a further ten working days, amending the decision or note, before adopting a final decision. Once a decision has been reconsidered by the decision taker if may not be the subject of a further call-in’.*

4. IMPLICATIONS

4.1 Any implications are contained within the Cabinet report, dated 24 February 2014. This can be viewed at the following link:
<http://democracy.peterborough.gov.uk/ieListDocuments.aspx?CId=116&MId=3278&Ver=4>

5. BACKGROUND DOCUMENTS

5.1 None.

CALL-IN REQUEST FORM

This form must be completed and signed by at least TWO members of any Scrutiny Commission or Scrutiny Committee and **MUST** be returned to the *Proper Officer within 3 working days of the decision being published (*not including the day of publication*). Please telephone the Proper Officer to make them aware that the Call-In form is on its way.

**Please note that the Proper Officer can be any of the following Senior Governance Officers: Paulina Ford, Gemma George. The Call-In Request will only be valid if it has been received in person by any of the above people within the 3 working day deadline. The form may be emailed or hand delivered. If sent in the post you must call the Proper Officer to advise that it has been posted and it will need to be received by the Proper Officer within the 3 working day deadline.*

Decision taker:	Cabinet
Date of publication of decision:	24 February 2014
Title of Decision Called in :	Update on Proposed Ground Mounted and Wind Developments at Newborough, Morris Fen and America Farm – FEB14/CAB/16
Date Decision Called in:	26 February 2014

	REASONS FOR CALL-IN	Tick which reason applies
1.	Decision contrary to the policy framework?	
2.	Decision contrary or not wholly consistent with the budget?	
3.	Decision is Key but it has not been dealt with in accordance with the Council's Constitution.	
4.	Decision does not follow principles of good decision-making set out in Article 12 of the Council's Constitution.	X
If reason 4, please tick which specific element of Article 12 the decision maker has not followed, did he or she not:		
(a)	Realistically consider all alternatives and, where reasonably possible, consider the views of the public.	X
(b)	Understand and keep to the legal requirements regulating their power to make decisions	
(c)	Take account of all relevant matters, both in general and specific, and ignore any irrelevant matters.	X
(d)	Act for a proper purpose and in the interests of the public.	
(e)	Keep to the rules relating to local government finance.	
(f)	Follow procedures correctly and be fair.	X
(g)	Make sure they are properly authorised to make the decisions.	
(h)	Be responsible for their decisions and be prepared to give reasons for them.	
(i)	Take appropriate professional advice from officers.	

Detailed Reason(s) for Call-in. *Please explain below why one of the reasons for call-in applies (eg. For number 1 - which major policy affected and how/why)*

1. There has been a significant change to the financial projections between consideration of the financial position in December at Scrutiny and the Cabinet report of 24 February. There was no explanation for that change and more importantly; no opportunity for the Wind and Solar working group, and therefore the public, to explore that change or to be given an opportunity to consider all alternatives (Article 11 (2) (a)).
2. By failure to refer consideration of the financial position to the Wind & Solar Working Group prior to the Cabinet meeting; the Cabinet has failed to follow procedures correctly and be fair (Article 11 (2) (b)).

There is a serious concern about the grid connection at America Farm and £3million has been set aside to meet any contingency arising but no explanation has been given about whether this is an appropriate amount for the risks around the grid connection. There is no justification for this figure and no opportunity has been given to the working group to examine this.

3. There has been a significant change to the quality of the land as set out in the Cabinet report (from grade 1 and 2 to 3a). The public, in particular the tenant farmers, were not told of this until the report was issued. This has the potential to impact the tenant farmers and the Council's own freehold interests and no consideration was given as to the commercial impact that this information could have; i.e. developing the land. The Cabinet has therefore failed to take into account all relevant matters before making their decision (Article 11 (2) (c)).

Outcome:

Before any final decision is made by the Executive, the matter should be referred to the Scrutiny Committee and / or the Wind and Solar working group for an in-depth consideration of these issues with appropriate public involvement.

	Name (please print)	Signature	Date
1.	Cllr D Harrington		26 Feb 2014
2.	Cllr D Sanders		26 Feb 2014
3.	Cllr E Murphy		26 Feb 2014

THIS PART OF THE CALL-IN REQUEST FORM IS TO BE COMPLETED BY THE CHIEF EXECUTIVE (OR HIS/HER REPRESENTATIVE)

Date form received:		26 February 2014	
Form processed by (name):		Paulina Ford	
Was Call-in request received within timescales?	YES	If No, reject and inform parties, initial and date this box to show completed	
Is the request form signed at least 2 members of any Scrutiny Commission or Scrutiny Committee?	YES	If No, reject and inform parties, initial and date this box to show completed	
URGENCY			
1.	In the view of the decision-maker, was the decision made of an urgent or special urgent nature, and if so, why?		
	No		
2.	In the view of the Chairman of the Scrutiny Committee, is the decision under consideration sufficiently urgent that it should not be available for call-in, and if so, why?		
	No		
To be considered by which Scrutiny Commission/Committee		Sustainable Growth and Environment Capital Scrutiny Committee	
Date for Scrutiny Commission/Committee to consider request for call-in		12 March 2014	
Result of the Scrutiny Commission/Committee's considerations			
If necessary, which decision-maker is to reconsider decision and by which date?		Decision-maker	Date
Signature and date of officer completing Call-in request form		Signature	Date
		Name (please print)	

SUSTAINABLE GROWTH AND ENVIRONMENT CAPITAL SCRUTINY COMMITTEE	Agenda Item No.
12 MARCH 2014	Public Report

Report of the Executive Director, Resources

Contact Officer(s) – John Harrison, Executive Director, Resources
Contact Details – 01733 452398

RESPONSE TO CALL-IN OF EXECUTIVE DECISION – UPDATE ON PROPOSED GROUND MOUNTED AND WIND DEVELOPMENTS AT NEWBOROUGH, MORRIS FEN AND AMERICA FARM – FEB14/CAB/16

1. PURPOSE

- 1.1 The purpose of this Report is to respond to the issues raised in the Call-in Request relating to the Update on Proposed Ground Mounted and Wind Developments at Newborough, Morris Fen and America Farm (FEN14/CAB/16).

2. RECOMMENDATIONS

- 2.1 That the Committee considers the response to the Call-in Request and is asked not call in this matter subject to:

2.1.1 the referral of the Call-in Request to the Wind and Solar working group meeting on 18 March 2014 which shall report upon the issues contained in the Call-in Request; and

2.1.2 consideration of the Report of the Wind and Solar working group by Cabinet.

- 2.2 That the Cabinet shall not act upon the decision made by Cabinet on 24 February until after it has considered the working group report..

3. LINKS TO THE SUSTAINABLE COMMUNITY STRATEGY

- 3.1 The project supports delivery of the Council’s Environmental Capital ambitions by producing ‘Green energy’ through the use of renewable technologies. The proposed developments will maximise energy output as well as balance environmental and community concerns whilst contributing a significant reduction of the Council’s carbon footprint.

In addition, the energy generated can be sold to create a new and significant source of revenue to the Council that will help to close the Council’s funding gap and protect its ability to continue in the provision of front line services. The Medium Term Financial Strategy approved by Full Council in March 2013 included the income generated by these proposals. If the schemes do not proceed, then the budget deficits forecast in future years will worsen.

The project will generate significant amounts of renewable power which can be used by the Council to safeguard its budgets against future electricity price rises and uncertain energy price inflation.

4. BACKGROUND

- 4.1 On 24 February 2014 Cabinet considered the Public Report entitled “Update on Proposed Ground Mounted and Wind Farms at America Farm, Morris Fen and Newborough” (“the Report”).

That decision of the Cabinet has been called-in by Call-In Request Form dated 26 February 2014. – see separate document.

5. KEY ISSUES

5.1 RESPONSE TO CALL IN REQUEST

Although the Call-in Request does not have merit, due of the high profile nature of the America Farm proposals there is a benefit in the matter being discussed in greater depth by the Wind and Solar working group. The detailed reasons for the Call-In Request and responses detailing out why this matter should not be called in are set out below:

Reason 1:

There has been a significant change to the financial projections between consideration of the financial position in December at Scrutiny and the Cabinet Report of 24 February. There was no explanation for that change and more importantly; no opportunity for the Wind and Solar working group, and therefore the public, to explore that change or to be given an opportunity to consider all alternatives (Article 11 (2) (a)).

Response to Reason 1:

- The changes to the financial projections were fully explained in the report. For example:

'4.1.2 The Council has further consulted the market, through its advisors, Deloitte, EC Harris and through other developers. As a result, the updated position presented here takes into account revisions to costs and assumptions to that presented on 16th December 2013 as follows:

- *Grid Connection costs have been shown against the item and monies transferred from the contingency budget*
- *Removal of contingency for install capital costs (£100k per MWp installed)*
- *Reduction of O&M (running costs) rate based on current industry best practice*
- *Reduction in insurance costs as a result of Capital Cost reducing*
- *Business rates adjusted to reflect 2014/15 levy*
- *Inclusion of a Community Benefit Fund rate of £500 / MW per annum, index linked for the lifetime based upon a recent market comparator*
- *Increase in Interest due to revised capital cost and a change to PWLB forecast rates (weighted average from 4.38% to 4.55%)*
- *Revision of ROC income due to RPI update and market intelligence*
- *Revision of PPA indexation aligned to DECC central wholesale price scenario*
- *Updated RPI to reflect more recent HMT guidance over 5 year RPI estimates;*
- *Business rates income retained by the Council and not paid out to national government under "Green" business rates legislation.'*
- The Extraordinary Scrutiny Commission for Rural Communities meeting held on 16 December 2013 did not ask the Wind and Solar Working Group to consider the ground mounted wind and solar proposals further as the Report had fully addressed all of the financial issues in detail. Instead the matter was referred straight to Cabinet.

Reason 2:

By failure to refer consideration of the financial position to the Wind and Solar Working Group prior to the Cabinet meeting; the Cabinet has failed to follow procedures correctly and be fair (Article 11 (2) (b)).

There is a serious concern about the grid connection at America Farm and £3m has been set aside to meet any contingency arising but no explanation has been given about whether this is an appropriate amount for the risks around the grid connection. There is

no justification for this figure and no opportunity has been given to the working group to examine this.

Response to Reason 2:

- Proper procedures have been followed and the case that the Council has failed to follow proper procedures and be fair has not been made out.
- The estimated cost of the grid connection has been based upon professional advice received from Aecom.
- The Report recognised this as a risk:

'5.7 America Farm: Risks

'5.7.1' A risk to a solar farm's financial viability on America Farm is continued uncertainty around the cost of the grid connection. Council currently has assigned £3m which is deemed to be sufficient.'

- As already explained above, the Extraordinary Scrutiny Commission for Rural Communities meeting held on 16 December 2013 did not ask the Wind and Solar Working Group to consider the financial implications surrounding the grid connection.

Reason 3:

There has been a significant change to the quality of the land as set out in the Cabinet Report (from grade 1 and 2 to 3a). The public, in particular the tenant farmers, were not told of this until the report was issued. This has the potential to impact the tenant farmers and the Council's own freehold interest and no consideration was given as to the commercial impact that this information could have; i.e. developing the land. The Cabinet has therefore failed to take into account all relevant matters before making their decision (Article 11 (2) (c)).

Response to Reason 3:

- The Call-in Request states that the land in question was at grade 1 and 2. This is incorrect – the land in question is currently categorised as grade 1.
- Paragraph 4.3.3 of the Report detailed the change in the quality of the land from grade 1 to grade 3a. This soil report related solely to America Farm and not any other sites.
- The existing tenant of America Farm is vacating the site. No other farmer interests are impacted upon at America Farm.

6. NEXT STEPS PROPOSED BY CABINET

Prior to this report being prepared Councillor Seaton had proposed that he was willing to not implement the decision of Cabinet to enable the matter to be discussed in detail by the Wind and Solar working group.

This was rejected.

The Cabinet believes that because of the high profile nature of the proposals that there is benefit in the matter being discussed in greater depth by the Wind and Solar working group. It intends notwithstanding whether committee seeks to call in the matter or not that it will undertake this course of action. This is in line with the outcome requested by the Call-in Request.

7. IMPLICATIONS

7.1 No new implications since preparation of the report and the implications contained therein

8. CONSULTATION and NEXT STEPS

8.1 It is proposed that the matter be referred to the working group.

9. BACKGROUND DOCUMENTS

9.1 None

10. APPENDICES

10.1 None

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CABINET	AGENDA ITEM No. 5
24 MARCH 2014	PUBLIC REPORT

Cabinet Member(s) responsible:	Cllr Nigel North - Cabinet Member for Environment Capital and Neighbourhoods	
Contact Officer(s):	Richard Kay – Group Manager - Strategic Planning, Housing and Environment Charlotte Palmer – Climate Change Manager	Tel. 453475 Tel. 453538

Environment Capital Action Plan (ECAP)

R E C O M M E N D A T I O N S	
FROM : Simon Machen – Director of Growth and Regeneration	Deadline date : 24 March 2014
1. That Cabinet recommends the Environment Capital Action Plan to Council for approval.	

1. ORIGIN OF REPORT

- 1.1 The Environment Capital Action Plan (ECAP) has been prepared to outline how the city intends to deliver against the ‘Creating the UK’s Environment Capital’ strategic priority.
- 1.2 Cabinet will recall that at its meeting of 16 December 2013, a draft ECAP was approved for the purposes of consultation. Such consultation has taken place (details in this report) and a revised ECAP is being brought back to Cabinet for approval prior to consideration by Council.

2. PURPOSE AND REASON FOR REPORT

- 2.1 The purpose of this report is to seek support for the ECAP by Cabinet and, if such support is forthcoming, for Cabinet to recommend the ECAP to Council for adoption.
- 2.2 This report is for Cabinet to consider under its Terms of Reference No 3.2.1 “to take responsibility of the delivery of all strategic Executive functions within the Council’s Major Policy and Budget Framework and lead the Council’s overall improvement programmes to deliver excellent services”.

3. TIMESCALE

Is this a Major Policy Item/Statutory Plan?	No	If Yes, date for relevant Cabinet Meeting	
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4. ENVIRONMENT CAPITAL ACTION PLAN

Introduction

- 4.1 The Environment Capital Action Plan (ECAP) will provide, for the first time, a clear vision for how the ‘Creating the UK’s Environment Capital’ strategic priority will be delivered. Put

simply, Environment Capital means changing the way we do things to live within the resources of the planet we have. If everyone on Earth lived as the average Peterborian, British or European citizen does, we would need three planets' worth of resources to sustain us. This means, on average, each of us is using too much of the world's resources to produce the food we eat, treat the waste we produce, and generate the energy we use. The plan is broken down into ten different areas each of which include a vision of a sustainable Peterborough where people lead prosperous, happy, healthy lives within their fair share of the earth's resources.

Structure of the ECAP

- 4.2 The ECAP, as amended following consultation, is attached. As Cabinet will recall from its consideration of the draft ECAP it is intentionally short, easy to read and easy to engage with. It is hoped that everyone will understand, sympathise with and support at least one of the themes, no matter the person's background, age, status, economic situation or beliefs.
- 4.3 To be clear, this is not an action plan focussing on the traditional 'green agenda'. It is an action plan to foster healthier and happier lives, to support economic prosperity and security for residents and the city, and to help generate stronger, cohesive, supportive communities. And in achieving all this, it will also help improve our local environment and contribute to minimising, and mitigating against the effects of, climate change.
- 4.4 The plan is a city wide document (i.e. not just the Council) and has been developed with stakeholders from key organisations across the City. The plan is broken down into ten areas and comprises local and national context, interim targets to 2016 and a vision to 2050.
- 2013-2016 targets – these targets are, in the vast majority of cases, those that exist already in the City. If they are additional they focus on research which we aim to deliver by working with partners including local and national universities. Therefore these targets do not require additional resource, but do, for the first time, bring together all the positive action being done in Peterborough.
 - 2050 targets – these are designed to be truly visionary. At this stage we do not know if this target is possible but after adoption of the plan effort will focus on undertaking more in depth research into each theme area establishing the trajectory and revising the vision if necessary.
- 4.5 The ECAP is intended to be a true reflection of what stakeholders are able to commit to within existing resources and allows us to understand what these resources are. Crucially, whilst the ECAP is being led and developed by the Council the plan will be a document that is owned by the City with the aim of delivering this shared priority.

Why is a plan needed?

- 4.6 Our aspiration in the Sustainable Communities Strategy (SCS) to create the UK's Environment Capital is difficult for people across the City to understand in terms of goals and targets. Since its adoption in 1998 a number of initiatives have taken place to drive the aspiration forward but these have never been brought together holistically to enable progress to be monitored and action scrutinised.
- 4.7 This plan aims to make the SCS aspiration tangible, demonstrating how the actions make economic sense, make us more resilient to change and promote health and wellbeing, all whilst improving the local environment.

Fit within the Council's policy framework:

- 4.8 In 2010 the Council adopted the 'Home of Environment Capital Major Policy' which committed the organisation to continually monitor and improve its performance across a number of environmental areas. The policy can be viewed here: <http://www.peterborough.gov.uk/pdf/env-EC-majorpolicy.pdf>. However, since the adoption of this policy there has been significant progress and refinement in delivering this strategic priority, and Environment Capital is increasingly being considered within the wider context (e.g. economy, social issues, cohesion) in which it sits. As such the ECAP demonstrates how the City will deliver against this priority.

Next steps

- 4.9 Should Council decide to approve the ECAP subsequent action will focus on two key areas. The first will include monitoring progress which will be delivered by gathering quarterly performance data and using this to produce an annual monitoring report which will be made publically available. The second action will focus on continuing to work with organisations across the City to identify further targets that can be included in the plan going forward.
- 4.10 However, it should also be noted that the ECAP is a starting point. The challenge after adoption (and future reviews) will be to address how we collectively, as a City, fill the gap between 2016 and the 2050 vision.

5. CONSULTATION

- 5.1 A consultation took place on the draft ECAP between 15 January and 14 February 2014. Broadly speaking, the ECAP was well supported by those who commented on it. A summary of the comments received and proposed alterations arising as a result of comments received can be found at Appendix A.
- 5.2 In short, however, having considered carefully the comments received, there appears no reason to fundamentally amend the approach, vision and targets as were set out in the draft ECAP. Instead, just a limited number of refinements to the ECAP have been made.

6. ANTICIPATED OUTCOMES

- 6.1 It is anticipated that Cabinet will recommend the Environment Capital Action Plan to Council for adoption.

7. REASONS FOR RECOMMENDATIONS

- 7.1 Cabinet is recommended to approve the ECAP. This is because the plan will help deliver the city's Environment Capital priority by providing clear strategic direction for the priority whilst creating, for the first time, a set of targets with which the progress of this priority will be measured.

8. ALTERNATIVE OPTIONS CONSIDERED

- 8.1 The alternative option of not producing a plan would mean that there would be no clear vision and targets associated with the Environment Capital priority making progress difficult to monitor and the effective allocation of resources difficult. Therefore the alternative option of not producing the ECAP was rejected.

9. IMPLICATIONS

9.1 Legal Implications - None.

9.2 Financial Implications - There are no immediate financial implications on the city council. Where applicable, all targets contained within the plan are currently planned to be achieved within existing resources.

10. BACKGROUND DOCUMENTS

N/A

Appendix A – Summary of responses to the Environment Capital Action Plan Public Consultation

Introduction

Consultation on a draft Environment Capital Action Plan took place between 15th January and 14th February 2014. Thank you to all of those who took the time to write to us with your comments. 35 individual responses were received.

The role of this report is to provide a summary of what was said. This report does not summarise every point made, but rather it tries to capture the most important or frequently mentioned issues. However, rest assured that all comments received have been read and have been considered before the proposals for changes have been presented for final approval by Full Council.

We have kept the comments as anonymous as possible because what is said is more important than who said it. However, if anyone feels we have substantially misinterpreted your views, then please let us know.

Next steps

On 24th March 2014, Cabinet will consider the final draft of the plan and if they are satisfied they will recommend that Full Council adopt the plan on 16th April 2014. The challenge after adoption (and future reviews) will be to address how we collectively, as a city, fill the gap between 2016 and the 2050 vision.

Perceptions of Climate Change and Environment Capital

The consultation began by asking respondents three questions that related to their understanding of the city's Environment Capital aspiration and Climate Change:

	Very good	Good	Fair	Poor	Very poor	Don't know
How would you rate your understanding of Peterborough's intention to create the UK's Environment Capital?	40%	31%	23%	0%	6%	0%
	Strongly agree	Tend to agree	Neither agree nor disagree	Tend to disagree	Strongly disagree	Don't know
To what extent do you agree or disagree that taking action to improve the local environment is a key priority for the city? (please tick one box only)	69%	14%	6%	9%	3%	0%
To what extent do you agree or disagree that the following statement applies to you: 'I can personally help to limit the effects of climate change'? (please tick one box only)	60%	0%	11%	23%	6%	0%

This shows overall that 94% of respondents had at least a fair understand of the city's Environment Capital aspiration and 89% felt that taking action to improve the local environment was a key priority.

Comments relating to the 2050 Visions

One of the general views that was expressed in all of the theme areas was that the visions are very stretching and may be difficult to achieve in practice. In response, this was intentional. In order for the city to achieve its aspiration of living within the resources of one planet, significant change is required on a local, national and international scale.

Theme / 2050 Vision in draft ECAP	Summary of comments received and the council's response
<p>Zero Carbon - No net carbon emissions from energy consumption, achieved through high energy efficiency and renewable energy.</p>	<p>Overall 83% of respondents were satisfied with the vision. In general respondents felt that the target was stretching and that significant work will be required to achieve the vision, particularly relating to improving the efficiency of domestic and public buildings.</p> <p>Council response: However we propose to change the name of the theme to Zero Carbon Energy to better reflect the aim of this theme.</p>
<p>Sustainable Water - We will each use 80 litres of water or less daily and the city will be resilient to water scarcity, with an annual risk of flooding less than 1 in 100.</p>	<p>Overall 83% of respondents were satisfied with the vision. In general respondents were concerned about the ability of residents already on water meters to further reduce consumption. The need for increased rainwater harvesting and our ability to minimise the risk of flooding was also mentioned.</p> <p>Council response: No significant changes to the vision is proposed. However, we think it can be better phrased, as follows:</p> <p>“We will have high quality water environments, the annual risk of flooding will be less than 1 in 100 in the urban area and we will each use 80 litres of water or less daily.”</p>
<p>Land Use and Wildlife - A network of wildlife-rich, accessible places which are valued and enjoyed locally.</p>	<p>Overall 63% of respondents were satisfied with the vision. Comments were received relating to the desire to see a target for woodland creation. Further comments related to the need to balance development, biodiversity and access to green space. In addition comments were received that suggested geodiversity should be included within the vision.</p> <p>Council response: At this stage the target focusses on developing and expanding the already existing Forest for Peterborough tree planting project. Reflecting the comments, the vision is proposed to be changed to:</p> <p>A network of naturally diverse, wildlife-rich, accessible places which are valued and enjoyed locally.</p>
<p>Sustainable Materials - All goods purchased from sustainable sources and wherever possible sourced locally.</p>	<p>Overall 78% of respondents were satisfied with the vision. Some respondents expressed a view that it was unclear what some of the terms in the vision were defined as, who the vision related to and the difficulty of influencing and measuring the target.</p> <p>Council response: The vision is proposed to be changed to</p>

	All building materials purchased in the city will be from sustainable sources and wherever possible sourced locally.
Local and Sustainable Food - 80% of food consumed will be produced and processed within 100 miles of the city.	Overall 74% of respondents were satisfied with the vision. In general there were concerns about how local land can be secured for the purpose of growing food and how people can have access to facilities to grow their own food. Council response: We accept meeting the vision will be a challenge, but we still believe it to be an appropriate vision to work towards. No change to the vision.
Zero Waste - Household waste will decrease to 250kg and 100% will be recycled, reused or recovered.	Overall 78% of respondents were satisfied with the vision. There were some concerns about how proposed changes to household collection services may affect the vision and the need to increase peoples understanding about the benefits of recycling. Council response: The vision is proposed to be changed to Annual household waste will decrease to 250kg per person and 100% will be recycled, reused, composted or recovered.
Sustainable Transport - A pedestrian, public transport and cycle first city and 90% of all journeys will be zero emission	Overall 78% of respondents were satisfied with the vision. In general respondents felt that there was a significant amount of work required to achieve this aim including increased safety measures for pedestrians and cyclists, an improved cycle network and alternative options for rural residents. Council response: Comments noted, but no change to the vision.
Culture and Heritage - We will be recognised as a high quality culture and heritage destination with active residents.	Overall 82% of respondents were satisfied with the vision. Respondents felt that Peterborough had a lot to offer from this perspective but that more work is required to develop a strong local culture and harness the support of volunteers. Council response: Comments noted, but no change to the vision.
Equity and Local Economy - A high skilled, low poverty, circular economy aided by the highest concentration of environmental businesses in the UK.	Overall 74% of respondents were satisfied with the vision. In general there was some concern that the vision was too stretching and that the term 'circular economy' was unclear. Council response: The vision is proposed to be changed to A 'high skilled / low poverty' economy aided by the highest concentration of environmental businesses in the UK.
Health and Happiness - We will live longer, healthier, more fulfilling lives, with health equality for all residents.	Overall 70% of respondents were satisfied with the vision. Some respondents felt that the role of green space should be incorporated into the vision and that the terms contained within it should be defined further. Other comments felt that the theme should be renamed 'Health and Wellbeing' to align with other local and national policy.

	Council response: To rename the title of the theme to ‘Health and Wellbeing’ but no change to the vision. Green space already covered by the third theme.
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Comments relating to the targets to 2016

One of the general views expressed in all of the theme areas was that there are other organisations operating across the city who may have targets that can be included in the plan. Work will continue, after adoption of the plan, to work with these organisations to raise awareness of the Environment Capital aspiration and develop further targets for inclusion in later versions of the plan.

Targets to 2016	Summary of comments received and the council’s response
<p>Zero Carbon</p> <ol style="list-style-type: none"> 1. Reduce city council CO₂ emissions by 35%. 2. Increase the number of businesses registered with Investors in the Environment from 78 to 124. 3. Reduce per capita CO₂ from 7.2 to 5.9 tonnes. 4. All approved developments greater than 10 homes or 1000sqm floor area shall achieve an emissions ratio at least 10% better than building regulation standards. 	<p>Overall 95% of respondents were satisfied with the targets. In general comments related to the need to increase energy efficiency in buildings and on new developments, both of which are already included as targets in the plan.</p> <p>Council response: Since publication of the plan the data relating to per capita CO₂ emissions has changed and therefore it is proposed to update the target accordingly to:</p> <p>“3. Reduce per capita CO₂ emissions to 5.8 tonnes.”</p>
<p>Sustainable Water</p> <ol style="list-style-type: none"> 1. Baseline the council’s water consumption and set a target for reduction. 2. Reduce the number of pipe blockages by 50%. 3. Produce planning guidance to develop a sustainable river corridor. 	<p>Overall 86% of respondents were satisfied with the targets. Respondents raised concerns about the lack of focus on the wider environmental benefits of water courses both from a biodiversity and recreational perspective. In addition respondents raised concerns about the work already undertaken by Anglian Water and the need to refer to these targets.</p> <p>Council response: The wider benefits issue has been addressed by the proposed amendment to the vision. We propose replacing the second target with two further targets:</p> <ol style="list-style-type: none"> 2. Promote the ‘drop 20’ litres of water campaign across the city. 4. Anglian Water have decreased pipe blockages across Peterborough by 70% since 2010. This significant reduction will be maintained. <p>In addition we propose replacing the third target with:</p>

	<p>3. Produce integrated environment and recreation improvement plans for Peterborough's principal rivers.</p>
<p>Land Use and Wildlife</p> <ol style="list-style-type: none"> 1. Increase the number of sites in positive management from 79% to 81%. 2. Increase the number of trees planted as part of the Forest for Peterborough from 8,000 to 55,000. 3. Secure funding to increase the number of Green Flags from 4 to 5. 	<p>Overall 81% of respondents were satisfied with the targets. This area of the plan received the highest number of responses overall. Comments focussed on:</p> <ul style="list-style-type: none"> - the need for less intensive grass cutting regimes for which further trials are planned for 2014/15 which may allow a target to be included going forward. - Definition of what a site in positive management means. Some comments raised concern about the lack of aspiration this target suggests - The need to include local geological sites in the target. - A further target was suggested by Nene Park Trust <p>Council response: Positive management refers to sites that have been designated for their substantive nature conservation importance, either wildlife or geology. Positive management of them refers to those which are being managed in order to conserve their nature conservation interest in the last five years. The target equates to 81% of 113 sites. It should be noted that a 2% increase is considered to be extremely challenging when Peterborough is already recorded within national reporting as being the 4th best in the country. Geological sites now covered in the vision.</p> <p>Amend/add the following targets:</p> <ol style="list-style-type: none"> 3. Secure funding to increase the number of Green Flags to 6. 4. Nene Park Trust will continually raise the quality of its facilities and improve the participation and engagement of visitors.
<p>Sustainable Materials</p> <ol style="list-style-type: none"> 1. The council will achieve level 5 in the government procurement framework. 2. Develop planning guidance to support the use of sustainable materials. 3. Seek funding to develop a city wide sustainable local procurement framework. 	<p>100% of respondents were satisfied with the targets. Responses focussed on the need to define what 'level 5 in the government procurement framework' referred to. In addition the need to consider aggregate extraction.</p> <p>Council response:</p>

	<p>'Level 5' can be found by viewing the Sustainable Procurement in Government: Guidance to the Flexible Framework at www.gov.uk.</p> <p>Add target:</p> <p>4. In Cambridgeshire and Peterborough 25% of total aggregates sales will be comprised of secondary and recycled aggregates.</p>
<p>Local and Sustainable Food</p> <ol style="list-style-type: none"> 1. Seek funding to carry out a feasibility study into local, sustainable food production 2. Achieve Fairtrade city status 3. Develop planning guidance to support local food. 	<p>Overall 90% of respondents were satisfied with the targets. Comments focussed on concern about the ability of planning guidance to influence local food production.</p> <p>Council response: It is considered that this will be addressed through the targets that have been included.</p> <p>No change to the targets.</p>
<p>Zero Waste</p> <ol style="list-style-type: none"> 1. Increase materials recycled or recovered at the household recycling centre from 80 to 90%. 2. Build a new Household recycling centre. 3. Seek funding to develop an action plan to reduce landfill of non-municipal waste (<i>i.e.</i> non-domestic). 	<p>Overall 90% of respondents were satisfied with the targets. Comments related to the council's existing target to achieve a recycling rate of 65% and to charge for the use of plastic bags in local shops.</p> <p>Council response: No change to the targets.</p>
<p>Sustainable Transport</p> <ol style="list-style-type: none"> 1. Increase the number of businesses with travel plans from 30 in 12/13 to 60. 2. Increase the number of pupils receiving Bikeability training from 951 to 1300 annually. 	<p>Overall 94% of respondents were satisfied with the targets. The comments received focussed on concerns about the accessibility of bus services and the need to include targets relating to increased use of different sustainable travel modes.</p> <p>Council response: To include the following target:</p> <p>3. To further develop a robust monitoring network to enable in depth transport modal data to be collected.</p>
<p>Culture and Heritage</p> <ol style="list-style-type: none"> 1. Increase the number of active library members by 3% annually from a baseline of 23,967. 2. Increase the number of people attending theatre performances by 10% each year from a baseline of 50,000. 3. Increase the number of people attending arts events from 40,000 to 60,000 by 2016. 	<p>Overall 90% of respondents were satisfied with the targets. Whilst in general the comments were positive there was some concern about the perceived separation of culture and heritage from the natural environment.</p> <p>Council response: The Plan is intended to be a holistic document and whilst it is broken down into ten different theme areas they are intended to be mutually supportive and cross cutting. However, the following changes are proposed</p> <ol style="list-style-type: none"> 1. Increase the number of active library members by 3% annually from a baseline of 22,971. 2. Increase the people attending theatre performances by 10% over three years from a baseline of 50,000.

	4. 24 culture and heritage sessions via Greeniversity per quarter.
Equity and Local Economy 1. Increase the number of jobs in the cleantech cluster by 10%. 2. Reduce city wide unemployment by 1% annually. 3. Undertake a housing stock survey to ascertain homes in fuel poverty and subsequently target resources with the aim of achieving the Government's target to eradicate fuel poverty by 2016.	Overall 100% of respondents were satisfied with the targets. The comments related to the need to carry out a housing stock survey, which is already included as a target in the plan. Council response: No change to the targets.
Health and Happiness 1. Increase the number of attendances in sport and physical activities provided by Vivacity from 1.056 million to 1.3 million per annum.	Overall 95% of respondents were satisfied with the targets. The comments received questioned the lack of links between this theme and the benefits of the natural environment. Council response: The Plan is intended to be a holistic document and as such the vision and targets included within other theme areas i.e. land use and wildlife also support the Health and Happiness/Wellbeing theme. In addition, we continue to work with city health professionals to ensure that targets being developed across the city will be incorporated in to the plan going forward. No change to the targets.

In addition the following changes have been made to the 'local and national context' section in order to ensure the most up to date information is included at the time of recommending the plan for approval.

Current statement	Proposed amendment
Per capita CO ₂ emissions have reduced from 8.1 tonnes (2005) to 7.2 tonnes (2010).	Per capita CO ₂ emissions have reduced from 8.1 tonnes (2005) to 6.3 tonnes (2011).
Peterborough has 4 Green Flag Awards	Peterborough has 5 Green Flag Awards
The council only offers Fairtrade tea and coffee	In 2007 the council committed to support the city's aspiration to achieve Fairtrade city status
Via Enterprise Peterborough 75% of fresh produce and 40% of meat is from East Anglia.	Via Amey 75% of fresh produce and 40% of meat is from East Anglia.
Each Peterborough resident emits 640,000 average balloons worth of CO ₂ each year.	Removed
80% of Peterborough residents have water meters.	75% of Peterborough residents have water meters.
The UK has 1,585,854ha of Global FSC certified forest area.	The UK has 1,595,374ha of Global FSC certified forest area.

Peterborough has 1,000 listed buildings, 60 ancient monuments & 29 Conservation Areas.	Peterborough has 1,056 listed buildings, 65 scheduled monuments and 29 conservation areas.
	Peterborough has Ferry Meadows: The most visited country park in the UK

Creating the UK's Environment Capital: Action Plan



Theme / 2050 Vision	Local and national context	Our targets to 2016
<p>Zero Carbon Energy</p> <p>No net carbon emissions from energy consumption, achieved through high energy efficiency and renewable energy.</p>	<ul style="list-style-type: none"> 12,000 pupils have taken part in 'Powerdown' to raise awareness of energy issues. Per capita The council has reduced CO₂ emissions by 15% since 2008. CO₂ emissions have reduced from 8.1 tonnes (2005) to 6.3 tonnes (2011). <p>But...</p> <ul style="list-style-type: none"> 16% of households' energy bills are spent on devices left on standby. Each year energy costs Peterborough £144m: the council spends £6.7m plus a tax of £288k. 	<ul style="list-style-type: none"> Reduce city council CO₂ emissions by 35%. Increase the number of businesses registered with Investors in the Environment from 78 to 124. Reduce per capita CO₂ emissions to 5.8 tonnes. All approved developments greater than 10 homes or 1000sqm floor area shall achieve an emissions ratio at least 10% better than building regulation standards.
<p>Sustainable Water</p> <p>We will have high quality water environments, the annual risk of flooding will be less than 1 in 100 in the urban area and we will each use 80 litres of water or less daily</p>	<ul style="list-style-type: none"> 75% of Peterborough residents have water meters. The councils Flood and Water planning guidance is promoted by the Environment Agency as best practice. <p>But...</p> <ul style="list-style-type: none"> Anglia is one of the UK's driest regions with the same average rainfall yearly as Jerusalem. Only 1% of the water on Earth is usable fresh water. ¾'s of Brits overfill their kettles, wasting a total of £68m each year. 	<ul style="list-style-type: none"> Baseline the council's water consumption and set a target for reduction. Promote the 'drop 20' litres of water campaign across the city. Produce integrated environmental and recreational improvement plans for Peterborough's principal rivers. Anglian Water have decreased pipe blockages across Peterborough by 70% since 2010. This significant reduction will be maintained.
<p>Land Use and Wildlife</p> <p>A network of naturally diverse, wildlife-rich, accessible places which are valued and enjoyed locally.</p>	<ul style="list-style-type: none"> Peterborough has one of the highest ratios of green space per person in the UK. Peterborough has 5 Green Flag Awards. The number of nesting pairs of Barn Owl has increased from 5 to 65 between 1990-2012. The Hampton Nature reserve has the largest population of Great Crested Newts in Europe. <p>But...</p> <ul style="list-style-type: none"> Since 1800, England has lost about 500 different species. 	<ul style="list-style-type: none"> Increase the number of sites in positive management from 79% to 81%. Increase the number of trees planted as part of the Forest for Peterborough from 8,000 to 55,000. Secure funding to increase the number of Green Flags to 6. Nene Park Trust will continually raise the quality of its facilities and improve the participation and engagement of visitors.
<p>Sustainable Materials</p> <p>All building materials purchased in the city will be from sustainable sources and wherever possible sourced locally</p>	<ul style="list-style-type: none"> The Waste Electrical and Electronic Equipment (WEEE) Re-Use facility, launched in 2004, refurbishes and recycles unwanted electrical goods which are then resold through charities to those on low incomes. The UK has 1,595,374ha of Global Forest Stewardship Council certified forest area. The UK public sector accounts for 10-40% of all sales of timber, wood and paper products. <p>But...</p> <ul style="list-style-type: none"> The UK construction industry uses more than 400 million tonnes of material every year. 	<ul style="list-style-type: none"> The council will achieve level 5 in the government procurement framework. Develop guidance to support the use of sustainable materials. Seek funding to develop a city wide sustainable local procurement framework. In Cambridgeshire and Peterborough 25% of total aggregates sales will be comprised of secondary and recycled aggregates.
<p>Local and Sustainable Food</p> <p>80% of food consumed will be produced and processed within 100 miles of the city.</p>	<ul style="list-style-type: none"> In 2007 the council committed to support the city's aspiration to achieve Fairtrade city status Via Amey 75% of fresh produce and 40% of meat is from East Anglia. There are 1,450 allotments in the city and 93% are occupied. The area's agri-food industry generates around £2 billion of food-related trade. <p>But...</p> <ul style="list-style-type: none"> Britain's supermarkets generate 300,000 tonnes of food waste every year. 	<ul style="list-style-type: none"> Seek funding to carry out a feasibility study into local, sustainable food production. Achieve Fairtrade city status. Develop planning guidance to support local food.

<p>Zero Waste</p> <p>Annual household waste will decrease to 250kg per person and 100% will be recycled, reused, composted or recovered.</p>	<ul style="list-style-type: none"> Peterborough residents recycled 43% of their household waste in 2011/12. Every year there is a national 'Zero Waste Week' helping to reduce landfill and save money. The Waste Electrical and Electronic Equipment (WEEE) Re-Use facility reprocesses and reconditions electrical goods for recycling and resale into the community, aiming to divert both large and small electrical items from landfill. <p>But...</p> <ul style="list-style-type: none"> We generate about 177 million tonnes of waste every year in England alone. 	<ul style="list-style-type: none"> Increase materials recycled or recovered at the household recycling centre from 80 to 90%. Build a new Household recycling centre. Seek funding to develop an action plan to reduce landfill of non-municipal waste (<i>i.e.</i> non-domestic).
<p>Sustainable Transport</p> <p>A pedestrian, public transport and cycle first city and 90% of all journeys will be zero emission.</p>	<ul style="list-style-type: none"> Travelchoice, a £3.24m government project, achieved a 9% reduction in car journeys. The council is currently administering a £5m fund to encourage sustainable travel. Commuting on a bike at around 10 - 11 mph will burn about 400 calories per hour. <p>But...</p> <ul style="list-style-type: none"> Our 2020 growth plans means that 9% more journeys need to be sustainable. Two-thirds of all journeys in the UK are under 5 miles. 	<ul style="list-style-type: none"> Increase the number of businesses with travel plans from 30 in 12/13 to 60. Increase the number of pupils receiving Bikeability training from 951 to 1300 annually. To further develop a robust monitoring network to enable in depth transport modal data to be collected.
<p>Culture and Heritage</p> <p>We will be recognised as a high quality culture and heritage destination with active residents.</p>	<ul style="list-style-type: none"> Peterborough has 1,056 listed buildings, 65 scheduled monuments and 29 conservation areas. Each year, Peterborough Museum hosts between 50,000-80,000 visitors. Britain is ranked 7th out of 50 nations for cultural heritage. 39% of English adults during 2010/11 said they volunteered at least once in the last 12 months Peterborough has Ferry Meadows: The most visited country park in the UK 	<ul style="list-style-type: none"> Increase the number of active library members by 3% annually from a baseline of 22,971. Increase the people attending theatre performances by 10% over three years from a baseline of 50,000. Increase the number of people attending arts events from 40,000 to 60,000 by 2016. 24 culture and heritage sessions via Greeniversity per quarter
<p>Equity and Local Economy</p> <p>A 'high skilled / low poverty' economy aided by the highest concentration of environmental businesses in the UK</p>	<ul style="list-style-type: none"> The cleantech cluster is home to 5,900 jobs and has contributed £560m into the local economy. In 2011, 12.6% of Peterborough homes (9,315) were in fuel poverty, a decrease from 15.6% in 2010. The 'ready to switch' campaign offers household savings between £60 and £200. The city council has entered into a strategic partnership with British Gas to invest between £5m and £20m into tackling fuel poverty in the city. <p>But...</p> <ul style="list-style-type: none"> 13 million people live below the poverty line in the UK. 	<ul style="list-style-type: none"> Increase the number of jobs in the cleantech cluster by 10%. Reduce city wide unemployment by 1% annually. Undertake a housing stock survey to ascertain homes in fuel poverty and subsequently target resources with the aim of achieving the Government's target to eradicate fuel poverty by 2016.
<p>Health and Wellbeing</p> <p>We will live longer, healthier, more fulfilling lives, with health equality for all residents.</p>	<ul style="list-style-type: none"> Cyclists take 50% fewer sick days. Life expectancy varies across the city by up to ten years. Young people's participation in sport improves their numeracy scores by 8%. <p>But...</p> <ul style="list-style-type: none"> Approximately 37% deaths from Coronary Heart Disease are due to inactivity. 	<ul style="list-style-type: none"> Increase the number of attendances in sport and physical activities provided by Vivacity from 1.056 million to 1.3 million per annum.



CABINET	AGENDA ITEM No. 6
24 MARCH 2014	PUBLIC REPORT

Cabinet Member(s) responsible:	Councillor Fitzgerald, Cabinet Member for Adult Social Care	
Contact Officer(s):	Jana Burton, Executive Director Adult Social Care, Health and Well Being	Tel: 452409
	Mubarak Darbar, Head of Commissioning Learning Disabilities and Autism, Adult Social Care	Tel: 452509

TRANSFORMING DAY OPPORTUNITIES FOR ADULTS UNDER 65

RECOMMENDATIONS	
FROM : Director of Adult Social Care	Deadline date :
<ol style="list-style-type: none"> 1) To receive the feedback form the 8 week consultation on the proposals for the modernisation of day services for adults under 65 2) To note the closure of the Gloucester Centre and alternative arrangements made for existing service users 3) To approve the proposals for development of the future model in section 4 of the report and that a report be presented to Cabinet to determine the final form of delivery model and to accordingly authorise procurement and other actions 4) To note that this will include some decommissioning of existing day facilities once the new model has been determined 	

1. ORIGIN

The purpose of the consultation was to seek the views of service users, parent carers, staff, partners and providers on the transformation of support for adults under 65 and modernisation of day services

BACKGROUND

- 1.1 Proposals for public consultation were approved by Cabinet on 16th December 2013 following a nine month review of day services for adults under 65 years of age with a physical and/or learning disability
- 1.2 In the Medium Term Financial Strategy (MTFS), agreed at Full Council in March 2013, the Council agreed to change adult social care services to put a greater emphasis on helping all adults to maintain their independence for as long as possible, to support them to stay living in their own homes, and enable them to play a bigger part in the communities in which they live. It was agreed a review of day services for people with learning and physical disabilities would be carried out to see if they were still meeting the needs of the people using them or if they could be offered differently.
- 1.3 The aim was to maximise the use of mainstream community facilities such as sports centres, theatres, swimming pools as well as employment and volunteering opportunities so that people are able to improve their skills.

1.4 The proposals stated that this review 'could result in a reduction in the number of separate day centres with more activities delivered from other community facilities.' However, a commitment was made to continue to provide specialist day care facilities for people with profound or multiple disabilities.

The paper presented to Cabinet on 16th December 2013 had three key proposals that went to consultation on the 6th January 2014. These proposals are as follows:

- a. Investing more in Reablement and Transitional Support to help people gain employment and skills for living
- b. To redesign how the current day services operate and reinvest in support that prevents people from needing long term support from Adult Social Care and helps them to maintain their independence in the community
- c. To redesign how people's future opportunities are governed and managed

The Council currently runs three day centres and pays for people to attend day centres run by other organisations including health across Peterborough. These centres are only open five-days-a week, on average from 9am till 4pm. They offer mainly personal care and leisure-based activities often provided in an institutional setting. A further centre, the Gloucester Centre is provided by Cambridgeshire and Peterborough Foundation Trust (C.P.F.T.)

2. CONSULTATION EVENTS AND COMMUNICATIONS

2.1 the eight week consultation took place between 6th January 2014 and 3rd March 2014. The proposals have been consulted on at thirteen separate formal consultation events across Peterborough. The responses include comments at events, completed surveys, emails, letters, Facebook, Twitter, telephone consultation and face-to-face meetings.

2.2 Below is the breakdown of the activities and detailing people that attended the event and the response received during the consultation period:

Activities

- 550 e-mails and letters sent to families, carers and services users
- 175 e-mails and letters sent to provider organisations and stakeholders
- 13 events held for staff, partners and providers, families and services users, the public and councillors
- 1 presentation to the All Party Policy Group
- Proposals presented to Scrutiny Commission for Health Issues
- Articles in Peterborough City Council internal website and internal newsletters
- Articles in Members Bulletin for all councillors
- Explanatory emails and letters to staff, all councillors, MPs
- Posts and Tweets on Facebook and Twitter
- Explanatory, easy to access videos on YouTube and Peterborough City Council website and easy read Living My Life microsite
- Film sharing new models of care elsewhere in the region and Peterborough City Council. Vision for change

Response

- 260 people attended the events
- 425 comments were received
- 99 formal survey responses were received
- 1517 website visits / clicks on the Living My Life website
- 17 phone calls, e-mails, letters and comments

- 2.3 A consultation questionnaire was produced in easy read language and was further revised following feedback to make it even more accessible. This was done in recognition of the fact that not everyone would attend the consultation events and the key messages needed to be easily understood.
- 2.4 In addition to the thirteen consultation events a report was presented to the Scrutiny Commission for Health Issues on the 22 January 2014 and was positively received
- 2.5 The proposals were also taken to the Learning Disabilities and Autism Partnership Board on the 28 January 2014 and made recommendations which were considered by the Learning Disability Section 75 Board

3 CONSULTATION ON THE PROPOSALS

- 3.1 Further to the Cabinet paper in December 2013, Cambridgeshire & Peterborough Foundation Trust (C.P.F.T.) gave formal notification to P.C.C. that they would withdraw providing day services at the Gloucester Centre (G.C.) for people with Learning Disabilities as they support and endorse the direction of travel approved by Cabinet to modernise and provide more personalised support.

There are thirty nine people that are on the G.C. register, some attend daily but the vast majority attend on a sessional basis averaging around 2 days per week. Of the thirty nine people that are on the register thirty five people are PCC's responsibility and four people that CPFT have been providing day care from neighbouring authorities which C.P.F.T are in direct contact with to find alternatives.

Of the thirty five Peterborough City Council people, six people live with parent carers and the remaining twenty nine live either in a supported living or a residential care home which almost all are funded for 24hr care/support from either Adult Social care or through Continuing Health Care funding.

Since the announcement to close a social worker/care manager has been working closely with the thirty five service users and their families and/or the principle care provider undertaking the review and developing a support plan in line with the personalisation agenda.

We have met with family and parent carers of people that attend G.C. in January and February to discuss progress and listen to their views. Alternative services will have been agreed and there will be fully implemented by the end of March and follow up reviews will be held with service users/parent carers and newly commissioned services mid-year to ensure that these continue meet service user needs and to address any issues which may have arisen since closure.

- 3.2 We have received extensive and comprehensive feedback from parents, carers, service users, staff, partners and providers. The feedback will be analysed and used on an ongoing basis to inform the shape of the future model of service delivery which will be developed over the coming months. This can be viewed on the Council website.

The feedback on the consultation survey attached here as Appendix A also provides very useful information about the skills and support required to ensure the new models of care can work well. Supporting individuals to acquire the necessary skills and confidence and mitigate risks will inform the 'Transitional Support' plans for individuals to acquire the necessary skills over time. This was a key element agreed by Cabinet in February 2013 when eligibility criteria were changed, so that individuals already receiving care and support could have their support reduced safely over time. It was also acknowledged that many individuals may acquire much greater independence but still have some areas of their lives where there is a risk which might become 'critical/substantial' if some form of

statutory support is not provided e.g. money management, vulnerability in personal relationships etc. Risk assessment will continue to be a key part of the review process.

3.3 The three key overriding themes are:

a Community :

The consultation feedback said that the community support in terms of activities such as developing life skills and accessible facilities needed to be considered.

The consultation also said there were good and bad options already available in the community, but in general there is not enough choice.

We will action by:

Working with organisations including libraries, colleges, leisure centres, pools, transport providers to **improve the current provider offer** to disabled service users and look at potential investment of funds for improvement. Invite new providers from around the country, especially social enterprises, charities, and user-led organisations, to come and help **us increase the community options available** for people with disabilities.

Improve access to Personal Assistants for people with disabilities, and **clearly articulate entitlements and use of Direct Payments and benefits.**

Launch an education and awareness campaign targeting the local community – both adults and children – to increase understanding and tolerant behavior towards people with disabilities.

Set up a steering group including service users, parent and carer representative to oversee the next stages of development and ensure all those currently receiving a service are kept informed and updated

All the feedback received on the consultation in relation to Community will be fed into the next stage of implementation.

b People:

The consultation feedback said that people need support to gain skills. However it was recognised that many people with disabilities had already begun this journey.

The consultation feedback said that people need to think about how to create paid jobs with trustworthy employers who understand disability issues but to ensure that the financial impacts work may have on benefits, is understood and made clear.

We will action:

Increase our work with local employers and **invest in micro-enterprises** which are self-sustaining.

To do this we are already **investing in more job coach hours** in the Supported Employment team to carry out a review of the job market in Peterborough and raise awareness about employing people with disabilities.

Support each person on an individual basis to ensure that there is **no negative financial impact** as a result of having a paid job.

Work harder to **involve people with more profound needs** through greater visibility of senior staff and specialist communications support in future consultations and discussions

All the feedback received on the consultation in relation to People will be fed into the next stage of implementation.

c Place :

The consultation feedback said that people want to have some safe places to go to and need a safe environment with the right facilities.

The consultation feedback was strong on the need for a base for people with very complex and profound needs that ensures staff are trained and have the right skills. However, there was also strong feeling that it must not isolate people with complex needs.

We will consider and action in the implementation stage:

Not to **close** all the day centres and consider the **environment** for people with **complex needs**.

Reinvest to improve any day centre base that will be used for future provision and invest in smaller bases with better facilities.

Involve people with **complex needs** alongside people with **less complex disabilities** in a mixed environment.

Invest in better equipped facilities around the city to make the community accessible to people of all levels of need.

All the feedback received on the consultation in relation to Place will be fed into the next stage of implementation.

4.0 FUTURE MODEL FOLLOWING THE CONSULTATION

It is clear from the consultation that there remains anxiety around changes to the existing models of building based services which offer perceived security and stability and which have been a part of provided services over a number of years.

It is also clear that current services have been designed and used to address aggregated needs of specific client groups and not as a result of individual assessments and reviews aimed at maximising each person's potential for independence and social inclusion within the community.

The two models are not necessarily mutually exclusive and capital investment injected into strategically located community bases can offer local solutions which meet the needs of service users and facilitate community inclusion.

Consideration has also been given to a more specialist site which whilst it may cater for high dependency and complex needs of some service users, will also offer other services into the community and draw the community into the service through micro enterprise and employment opportunities. In the previous paper to Cabinet we identified that this would need to accommodate about 50 service users with complex needs. During the consultation there was strong representations that this was important to the families and carers of people with complex needs.

The exact locations and configuration of these facilities will be subject to a more detailed options appraisal but will at the very least, result in the decommissioning of one or more of the existing day centres within our own in house provision and commissioned day services within the independent sector.

4.1 Satellite locations:

We propose the creation of four satellite facilities around Peterborough to enable service users to access these without the need to undertake lengthy journeys to pick up points around the city and which can be employed as a base to meet other people and access the local community. Each facility will be fully equipped to provide bathing/showering and changing provision as well as a communal area to socialise. We are committed to a capital investment of up to £500K to ensure that these resources are ready and available to meet the needs of service users moving from existing day centre facilities.

4.2 Services specifically for people with complex needs:

The proposals and future provision described in the December 2013 Cabinet paper sets out that 'one model cannot fit all' and there is a need to provide a service for people with profound and complex need. The consultation offered valuable and informed suggestions and assisted in further developing the proposal by recommending this service be provided in a mixed environment alongside with people with less complex needs. This service will still continue to be outcome focussed and offer opportunities to develop skills in independent living.

4.3 Services to reduce dependency and promote greater opportunity and equality:

People with a low level of physical and/or learning disabilities will be offered models that promote greater independence and control of their lives through the assessed needs, individual support and personal support planning and budgets. This could also manifest in greater use of Personal Assistants and accessing local community resources.

Work is one of the major defining roles in our lives and provides structure to our week as well as generating income. It builds confidence and self-esteem, changing the way people are viewed by family and peers. People with learning disabilities also regard paid work as a way of making a contribution, of being helpful to other people. Peterborough has 7.2% of people with learning disabilities in paid employment which is the same as the national average and better than the comparator group of authorities. Peterborough City Council is in 6th position out of 15 better than the comparator group average of 6.3%, our target is to achieve 8% which will take Peterborough in to the top quartile.

The development of micro-enterprises and support into paid employment will be a significant feature of the investment described.

4.4 Developing existing options and attracting investment into Peterborough:

Market Development Events will be organised, with local and national providers, in spring 2014 to create and consider innovative, creative and flexible models which are fit for the future. Inviting local and national providers will help develop community inclusion, independent living skills, facilities and services which offer transitional paths to paid employment.

There are currently eight independent sector day opportunity providers operating in Peterborough supporting people with physical and learning disabilities under spot/individual contract arrangements. All eight providers have been involved and fully engaged in pre consultation and during the consultation period. Providers will be asked to present proposals by July 2014 on how they intend to modernise their service offer as part of the transformation plan set out in the Cabinet report December 2013.

5 NEXT STEPS

- 5.1** The project will move to the next phase in drawing up proposals whilst continuing to engage with service users, family carers the independent sector providers and staff and using the

information gathered from the consultation.

- 5.2 Should the Cabinet approve the recommendations within this paper and the consultation feedback report the project will move in to the implementation stage.

6 IMPLICATIONS

6.1 Financial Implications

Through the changes introduced across the spectrum of Day Services for Under 65s (outlined in the previous Cabinet report), improved management, greater governance and better value for money of the independent sector and health-managed contracts, there are expected to be savings associated with this project in the region of £400k in 2014/15.

Additional savings are anticipated in 2015-16, the level of which will be dependent on the final proposals which will be reported to Cabinet later this year.

Where necessary current resources will be used to reinvest as the shape of the new model takes place in phase two following the Cabinet decision in August 2014. The proposal will require up to £500k of capital investment for satellite locations. The specific requirement will be identified in proposals brought back to Cabinet. The funding required will be found from resources already allocated in the Adult Social Care Health & Wellbeing capital programme.

- 6.2 Legal and procurement: Discussions have taken place with procurement and legal to ensure services can be successfully and legally transitioned to an alternative governance model.
- 6.3 Duty to Consult: Under section 138 of the Local Government and Public Involvement Health Act 2009 the City Council consulted over an eight week period and involved local stakeholders. The council fulfilled its obligation to conduct a proper consultation and its statutory duties. The extensive consultation exercise has been carried out and the responses have been properly considered and summarised in the report and appendices.
- 6.4 Corporate Priorities: Environment Capital: no implications
- 6.5 Crime and Disorder / Community Safety: no implications
- 6.6 Discrimination and Equality: Peterborough City Council must consider and comply with the Equality Act 2010, and when making decisions of a strategic nature about how it exercises its functions and must have due regard to the desirability of exercising its functions in a way that designed to reduce the inequalities of outcomes. The Council has considered the possible impact of the proposals as set out in the report and has carried out an Equality Impact Assessment which has provided an analysis of all the potential effects and possible impacts on the relevant community. The conclusions of the Equality Impact Assessment were considered to the proposals in the 16 December cabinet report. The Council is therefore seeking to ensure it complies with the Act. Equality issues will also be considered prior to a final decision being taken.
- 6.7 Human Resources: There will be implications for staff, which may include in phase two:
- a) changes to staff numbers from one area to another
 - b) changes to work activities which may impact JD's and contracts
 - c) changes of employer in governance model in phase two subject to Cabinet approval

There will be continuing engagement with staff and they will be involved with the design of the future model through participating in the project work streams.

Once proposals have been developed and there is approval of the future design, a formal period of consultation with staff will take place in accordance with legislation and policy. Views and comments on those proposals will be welcomed and considered, and responses to views and comments will be provided at the end of the consultation period. No decisions will be made or any action taken until the period of consultation is completed.

- 6.8** ICT: There may be changes to IT infrastructure once the design phase has been fully considered.
- 6.9** Property: There may be changes to the property portfolio both decrease in some sites and increase in capital investment in bases and redevelopment. These proposals will be considered in the implementation stage. Early engagement has taken place with strategic property and other ASC transformation work streams, and this will continue as the implementation phase is embedded.

7 BACKGROUND DOCUMENTS

Used to prepare this report, in accordance with the Local Government (Access to Information) Act 1985)

Department of Health Summary Report 2009/10 – Personalisation Valuing People Now
https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/215891/dh_122387.pdf

Department of Health Report 2009 – Valuing People Now
<http://www.dwp.gov.uk/docs/dla-reform-andover-and-district-mencap-appendix-3.pdf>

Cabinet Paper Transforming Day Opportunities for Adults Under 65
<http://democracy.peterborough.gov.uk/ielistDocuments.aspx?CId=116&MIId=3126&Ver=4>

Survey Response and Web Link
www.peterborough.gov.uk/ascreponses

8 APPENDICES

Appendix A Consultation Analysis Report (see Appendix A)

Appendix A – Consultation Analysis Survey Responses v4

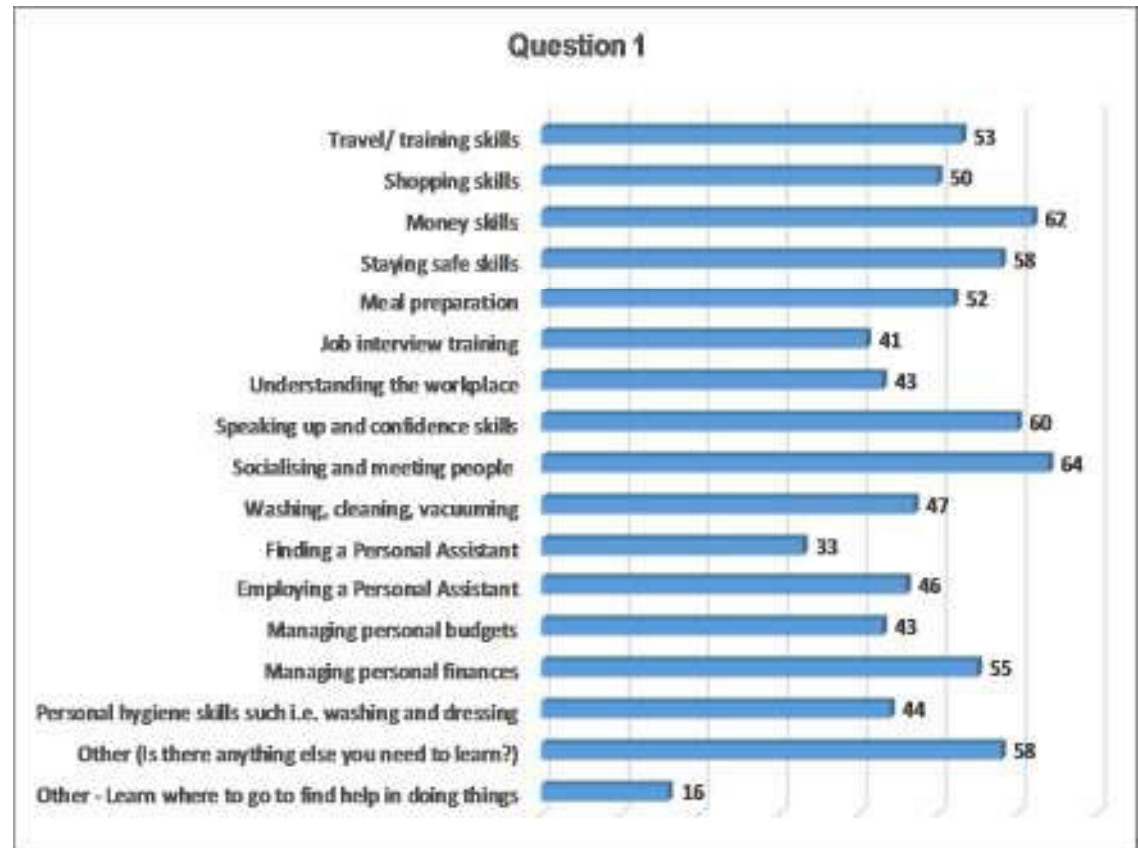
Day Opportunities for Adults under 65 6 January 2014 to 3 March 2014

The Consultation Survey comprised 6 questions. A total of 99 people completed the survey, and the results are listed below.

Question 1

We are proposing not to extensively use day centres in the future. Tell us what kind of additional support or training people will need to maximize their independence.

Easy Read: Instead of always going to a Day Centre what would you need to learn to help you do things on your own?



Appendix A – Consultation Analysis Survey Responses v4

Question 2

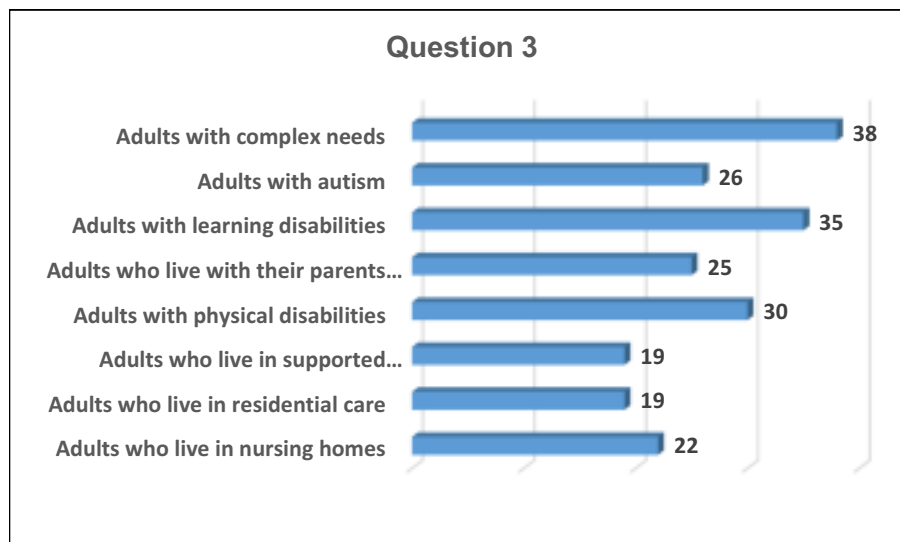
What kind of skills for employment do you think are required?

Easy Read: What kind of skills do you think you need to get a job?



Question 3

Some people might think certain types of people won't benefit from these proposed changes. Tell us who you think might not benefit from these changes and tell us your ideas on how we can provide more choice, control and independence in their lives. *(These changes will not be good for everybody. Who do you think these people are and what should we do to*

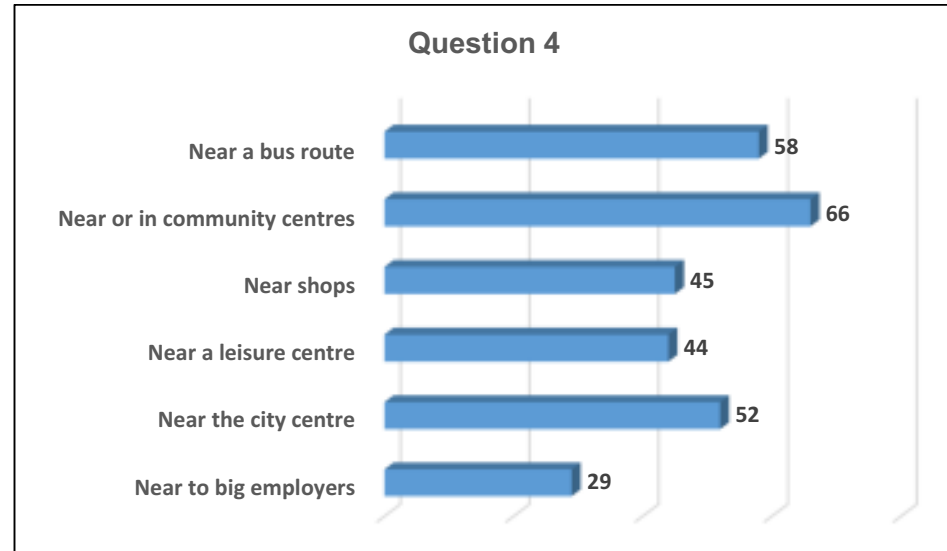


Appendix A – Consultation Analysis Survey Responses v4

Question 4

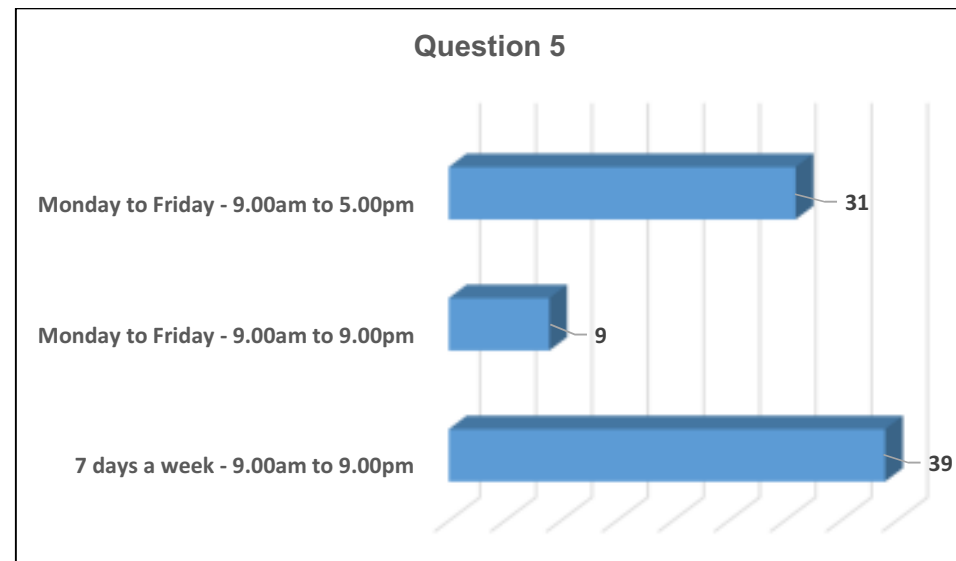
People who are developing independent living skills in the community will need strategically located sites in Peterborough that can offer outreach support e.g. money management and support with personal relationships or can provide facilities for changing/ showering etc.

Where do you think the Satellite locations should be?



Question 5

When do you think the Satellite locations should be open?

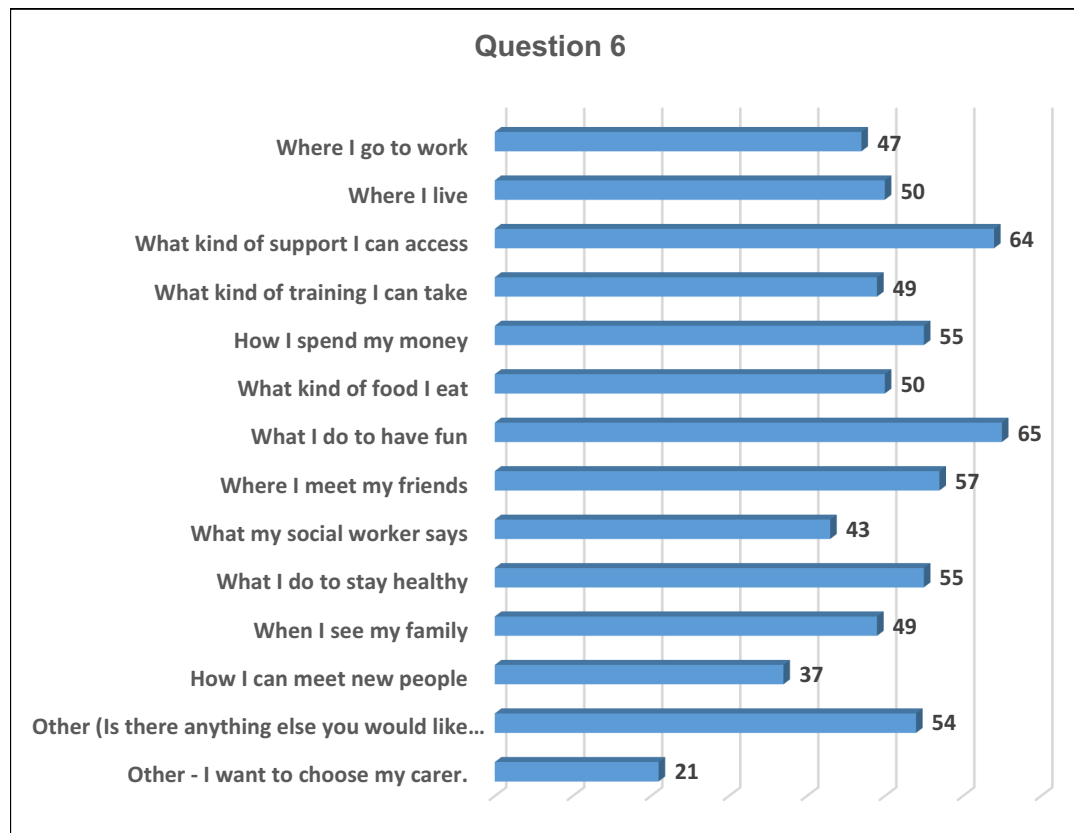


Appendix A – Consultation Analysis Survey Responses v4

Question 6

We want to give people more control over how support is developed and managed in the city. Looking at the list below, tell us which things you would like to be able have more control over.

Easy Read: We want you to have more control over how your support is developed and managed in Peterborough. Please look at the list below and tell us which things you would like to have more control of.



CABINET	AGENDA ITEM No. 7
24 MARCH 2014	PUBLIC REPORT

Contact Officer:	Gemma George, Senior Governance Officer, Democratic Services	Tel. 01733 452268
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OUTCOME OF PETITIONS

R E C O M M E N D A T I O N S	
FROM : Directors	Deadline date : N/A
1. That Cabinet notes the action taken in respect of petitions presented to Full Council.	

1. ORIGIN OF REPORT

1.1 This report is submitted to Cabinet following the presentation of petitions to Full Council.

2. PURPOSE AND REASON FOR REPORT

- 2.1 The purpose of this report is to update Cabinet on the progress being made in response to petitions in accordance with Standing Order 13, of the Council’s Rules of Procedure.
- 2.2 This report is for Cabinet to consider under its Terms of Reference No. 3.2.3 – ‘To take a leading role in promoting the economic, environmental and social well-being of the area’.

3. TIMESCALE

Is this a Major Policy Item/Statutory Plan?	NO
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4. OUTCOME OF PETITIONS

4.1 Petition objecting to the poor levels of street lighting in Bradegate Drive / Clifton Court area

This petition was presented to full Council on 29 January 2014 by Councillor Adrian Miners and requested that the poor levels of street lighting in the Bradegate Drive / Clifton Court area, which had been made worse by the fitting of the new LED lighting, be reassessed for improvements. The Council’s Director of Growth and Regeneration responded stating that having received correspondence regarding this matter in 2013, the lighting levels in Bradegate Drive were double checked to ensure that the correct level of illumination was attained on the public highway. On completion of this exercise it was confirmed that the light levels on Bradegate Drive were at the correct level for a residential road. The lowest light level was at the back of the path/driveway to the side of properties 29 and 30 but this was not considered significant enough for a further column. However, upon reflection, unit 11 could be rotated by a small amount to potentially improve the perception of the lighting levels in this area. This had been ordered and would be completed shortly.

The lighting in the adopted footpath in front of properties 31 to 36 was illuminated in line with the appropriate British Standard. The footpath in front of properties 37 to 45 was not an adopted footpath and therefore as the scheme manager was informed, it would be

necessary to contact Waterloo Housing should the residents desire lighting in this area. The Council had contacted the housing association and informed them that residents would like additional lighting on the footpath.

The design of the new lanterns directed all light downwards towards the public highway, significantly reducing the amount of light spill. Therefore the amount of light reaching front doors, windows and private driveways etc. would be less than experienced with the previous lanterns. This could give the perception that the roads and footpaths were dark as the general all round glow emitted from the previous lanterns had been reduced, particularly if looking out of windows onto the street. However, the Council did not have a duty to light private property.

The LED lights provided a much clearer and cleaner light allowing for improved vision and colour rendering. Since changing the lanterns, there had been no representations from the Police or other bodies suggesting that there had been any negative effects as a result of changing the lanterns. At the end of the financial year there would be approximately 7000 LED units on the network with the view to continue to increase the volume year on year to maximise the energy efficiency of the street lighting network. This would also result in significant financial savings for the Council.

4.2 **Petition relating to parking issues along Allen Street**

This petition was presented to full Council on 29 January 2014 by Councillor Nazim Khan and requested that the Council looked into a number of parking issues, some of which related to enforcement matters, along Allen Road. The Council's Network Manager responded stating that he would visit the area to review the situation and to determine what action could be taken against the issues raised and also what could be done to improve the parking situation.

4.3 **Petition objecting to the Selective Licensing of Private Landlords**

This petition was presented to full Council on 29 January 2014 by a member of the public, Mrs Margaret Randall, opposing the selective licensing proposals and encouraging the Council to be open and transparent about the alternative 'remedies which it had considered'. The Council's Assistant Director for Communities and Targeted Services responded stating that work was being undertaken closely with the local campaign group, Communities Against Selective Licensing (CASL), to develop an alternative scheme to that which was originally proposed. This close working was delivered via a roundtable forum and a task and finish sub-group of that forum that comprised CASL representatives, individual landlords, letting agents and council officers. CASL led on both the e-petition and the petition that was handed in at Council.

The next meeting of the task and finish group was scheduled to take place on 10 March, and, if an alternative scheme could be agreed, a roundtable meeting for the whole group would be held ahead of a wider public meeting for the community. The revised proposal would then go back to Cabinet for debate.

Work would continue to be undertaken with CASL and the Council's Assistant Director for Communities and Targeted Services was optimistic that an alternative scheme could be developed that all parties could all commit to, that focused exclusively on criminal landlords, agents and bad tenants, and that in no way penalised those that were compliant with appropriate legislation'.

4.4 **Petition opposing the charge for the fortnightly collection of brown garden waste bins**

This petition was presented to full Council on 5 March 2014 by a member of the public, Mr Darrell Goodliffe, opposing the charge of £39 per year for the fortnightly collection of brown garden waste bins and urging that the Cabinet reconsider the proposal to impose this

charge and further urging Peterborough City Council to reject the proposal should it be made to them. The Council's Strategic Partnerships Manager responded stating that Councillors considered the issue alongside a number of other comments that had been made, including comments made directly to the Council, via social media and through the local paper, and decided by a vote of 29 to 21 to proceed with the Budget as proposed by Cabinet. This would mean that a charge would be introduced for the service from 27 May 2014. Residents signing up by 20 May would pay £36 and thereafter the charge would be £39.

4.5 **Follow up on Petition submitted to Council on 4 December 2013 objecting to the proposed closure of six Peterborough Children's Centres by Peterborough City Council**

This petition was presented to full Council on 4 December 2013 by a member of the public, Mrs Angela Brennan, requesting that the proposals to close down six children's centres and to restructure others, be rescinded. The Council's Director for Communities responded to the petition in the first instance, however as the petition contained a significant amount of signatures, totalling over 500, it was requested by the lead petitioner that the petition be debated by full Council. This debate took place at the meeting held on 29 January 2014.

Following debate at the meeting, a recommendation was proposed and agreed that:

'Cabinet defer any decision making on the proposals to close children's centres until further alternatives and proposals have been thoroughly explored, considered and consulted on'.

The report, 'Vision for Early Years Services Including Children's Centres' was presented to Cabinet on 3 February 2014, and members of the public were permitted to speak. Following debate and consideration of the report, the proposals contained therein for the delivery of the Children's Centres were approved.

A request to call-in the executive decision was made on 5 February 2014 and this call-in was considered and upheld by the Creating Opportunities and Tackling Inequalities Scrutiny Committee where it was agreed that the decision be referred back to full Council for consideration and debate.

On 26 February 2014, the call-in referral was considered and debated by full Council at an extraordinary meeting. Council could either:

- (a) Not agree to the request to call-in, when the decision shall take effect immediately; or
- (b) Refer the decision back to the decision maker for reconsideration, setting out its concerns.

The call-in request was not agreed and the decision took effect immediately.

5. REASONS FOR RECOMMENDATIONS

- 5.1 Standing Orders require that Council receive a report about the action taken on petitions. As the petitions presented in this report have been dealt with by Cabinet Members or officers it is appropriate that the action taken is reported to Cabinet, prior to it being included within the Executive's report to full Council.

6. ALTERNATIVE OPTIONS CONSIDERED

- 6.1 Any alternative options would require an amendment to the Council's Constitution to remove the requirement to report to Council.

7. LEGAL IMPLICATIONS

- 7.1 There are no legal implications.

8. BACKGROUND DOCUMENTS

Used to prepare this report, in accordance with the Local Government (Access to Information) Act 1985)

- 8.1 Petitions presented to full Council and responses from officers.